

Message Text

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ACTION NEA-12

INFO OCT-01 EUR-25 ADP-00 IO-13 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-15 AID-20 RSR-01 OMB-01 /141 W

----- 127215

R 071030Z JUL 73

FM USINT BAGHDAD

TO SECSTATE WASHDC 455

INFO AMEMBASSY ANKARA

AMEMBASSY BEIRUT

AMEMBASSY MOSCOW

AMEMBASSY TEHRAN

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E.O. 11652: N/A

TAGS: PINT, IZ

SUBJECT: KURDISH PROPOSAL FOR AUTONOMY

REF: BAGHDAD 304, 315, 363, 369

1. FRENCH AMBASSADOR GAVE ME COPY OF PROPOSAL SUBMITTED BY KDP TO GOI IN EARLY MAY WHICH WE HAVE NOW TRANSLATED (FULL TEXT OF TRANSLATION BY AIRGRAM). MAJOR POINTS ARE:

2. IRAQI REPUBLIC INDIVISIBLE, WITHIN WHICH KURDISH REGION ENJOYS AUTONOMY. KURDS TO OCCUPY PUBLIC POSITIONS, INCLUDING IMPORTANT AND SENSITIVE POSTS, IN CENTRAL GOVERNMENT IN PROPORTION TO PERCENTAGE OF POPULATION THEY REPRESENT. KURDS WILL OCCUPY PROPORTIONATE NUMBER OF SEATS IN NATIONAL ASSEMBLY AND A KURD CHOSEN BY REGIONAL ASSEMBLY SHALL BE VP.

3. KURDISTAN WILL HAVE FREELY AND DIRECTLY ELECTED LEGISLATURE WHICH WILL MAKE REGIONAL LAWS, ASSESS LOCAL TAXES, APPROVE REGIONAL ECONOMIC PLAN, AND ELECT ITS OWN PRESIDENT WHO WILL ALSO BE VP OF NATIONAL LEGISLATURE. REGIONAL EXECUTIVE COUNCIL
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WILL BE RESPONSIBLE TO LEGISLATURE AND ITS PRESIDENT WILL BE

ELECTED BY LEGISLATURE. PRESIDENT OF EXECUTIVE COUNCIL
NOMINATES ITS MEMBERS AND PRESIDENT OF REPUBLIC APPOINTS THEM
WITH RANK OF MINISTER. PRESIDENT OF REGIONAL EXECUTIVE COUNCIL
WILL ALSO BE VICE PM OF CENTRAL GOVERNMENT. REGION'S
SHARE OF NATIONAL BUDGET AND PLAN EXPENDITURES SHALL BE IN PRO-
PORTION TO ITS PERCENTAGE OF POPULATION. REGION SHALL HAVE ITS OWN
CAPITAL.

4. CENTRAL GOVERNMENT HAS JURISDICTION OVER ARMED FORCES, SECURITY,
FOREIGN AFFAIRS, NATIONAL LEGISLATION, ECONOMIC PLANS, EXPLOITA-
TION OF OIL RESOURCES, AND BUDGET, TAKING INTO ACCOUNT REGIONAL
PREROGATIVES. ANY LEGISLATION PERTAINING TO AUTONOMY SHALL BE
APPROVED BY REGIONAL EXECUTIVE COUNCIL BEFORE IT GOES INTO EFFECT.
CONSTITUTIONAL COURT WILL BE ESTABLISHED WITH HALF OF MEMBERS
APPOINTED BY REGIONAL AND HALF BY CENTRAL GOVT. DISPUTES OVER
CONSTITUTIONALITY AND LEGALITY OF LAWS AND REGULATIONS SHALL BE
REFERRED TO THIS COURT AND ITS DECISIONS WILL BE BINDING ON ALL.

5. COMMENT: GOI REACTION TO THIS KDP PROPOSAL IS NOT KNOWN, BUT
TENSION HAS RISEN SINCE IT PUT FORWARD. IN SOME RESPECTS
DOCUMENT REITERATES POINTS MADE IN MARCH 1970 MANIFESTO BUT IN
MOST INSTANCES IT GOES BEYOND MANIFESTO OR BREAKS NEW GROUND
(E.G. SAFEGUARD OF CONSTITUTIONAL COURT). IT MAKES PRACTICALLY
NO MENTION OF CULTURAL RIGHTS WHICH SUGGESTS GOI HAS
IMPLEMENTED MOST OF 1970 COMMITMENTS. EXCEPT FOR OMISSION
OF ANY REFERENCE TO HOW TERRITORIAL LIMITS OF KURDISTAN
WOULD BE DETERMINED, WHICH IS RELATED TO CENSUS, DOCUMENT
APPEARS TO BE SERIOUS PROPOSAL FOR NEGOTIATIONS. IF SO,
BARZANI'S EXTREME REMARKS TO HOAGLAND MAY HAVE BEEN PART OF
NEGOTIATING PROCESS AIMED AT PERSUADING GOI TO GRANT THESE
NEW CONCESSIONS.
LOWRIE

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